



U.S.-Singapore Relations

Overview

Though geographically only about three times the size of Washington, DC, and with a population of about 5.9 million, the city-state of Singapore exerts economic and diplomatic influence on par with much larger countries. Its stable government, strong economic performance, educated citizenry, and strategic position along key shipping lanes afford it a large role in regional and global affairs. For the United States, Singapore has been a partner in both trade and security initiatives and an advocate of a strong U.S. role in the Asia-Pacific region. At the same time, Singapore's leaders have aimed to maintain close relations with China, and to maintain positive ties with all regional powers.

The United States and Singapore have extensive trade and investment ties. The U.S.-Singapore Free Trade Agreement (FTA), which went into effect in January 2004, was the first U.S. bilateral FTA with an Asian country. Since then, trade between the two countries has almost doubled. In 2018, U.S.-Singapore trade totaled about \$60 billion in goods, and Singapore was the 12th largest goods export market for the United States. That same year, the U.S. trade surplus with Singapore amounted to \$5.9 billion. Singapore is a party to the Comprehensive and Progressive Agreement for Trans-Pacific Trade Partnership (CPTPP), an 11-nation agreement that evolved from the U.S.-led Trans-Pacific Partnership (TPP), from which the United States withdrew in 2017.

Although not a U.S. treaty ally, Singapore is one of the strongest U.S. security partners in the region. A formal strategic partnership agreement allows the United States to access Singaporean military facilities and facilitates cooperation on issues ranging from counterterrorism to counter-proliferation.

Singapore and the COVID-19 Pandemic

Although its COVID-19 incidence rate is one of Southeast Asia's highest, Singapore's fatality rate for the disease is among the lowest of affected countries. Singapore was one of the first nations outside China to report cases, with its first infection reported on January 23. Public health experts praised Singapore's rapid early actions, including extensive monitoring of cases and their contacts, temperature checks at building entrances, and clear public messaging. However, Singapore experienced a significant "second wave" of cases, centered in the crowded quarters where migrant workers live, which prompted authorities to temporarily close schools and most businesses, steps that it had avoided earlier. Its economy contracted by 41.7% in the April-June quarter.

Singapore's approach to controlling the outbreak included employing the armed forces to make up to 2,000 visits per day to search for carriers. As new cases were reported, Singapore health officials conducted detailed interviews of

affected individuals, requiring those who came into contact with them to quarantine themselves. Individuals found to have misled health officials are subject to criminal penalties including fines and the threat of imprisonment. The Health Ministry issues updates on individual cases and the numbers of people under care or quarantine, including where each individual who has tested positive lives.

Singapore Politics

Singapore's People's Action Party (PAP) has won every general election since the end of the British colonial era in 1959, and it continues to enjoy widespread support. The PAP has delivered consistent economic growth, and benefited from the country's fragmented opposition and pro-incumbent electoral procedures. In recent years, some observers have pointed to changes in the political and social environment that may portend more political pluralism, including generational changes and an increasingly international outlook. In the most recent general election, held in July 2020 against the backdrop of COVID-19, the PAP won 83 of 93 parliamentary seats, but a record number of opposition parties participated, and the PAP's share of the popular vote dropped to 61%, compared with 70% in the previous 2015 polls.

Increasingly, PAP officials are preparing for a change in the party's leadership. In 2015, the country's long-time leader Lee Kuan Yew died. He was widely heralded as the architect of Singapore's success and its rapid economic development. Much of the country's authoritarian politics derived from Lee's efforts to constrain the political opposition. Lee's eldest son, Lee Hsien Loong, is the country's current prime minister, in office since 2004. In 2018, the PAP announced a new party leadership slate, and a group of younger party leaders chose Finance Minister Heng Swee Keat as its head, indicating that he is likely to succeed Lee as Prime Minister. However, the decline in the PAP's vote total in the most recent polls led many observers to predict that Lee may remain Prime Minister for longer than he had planned to ensure stability.

Singapore's leaders have acknowledged a "contract" with the Singaporean people, under which some individual rights are curtailed in the interest of maintaining a stable, prosperous society. However, PAP leaders speak of the need to reform the party to respond to the public's concerns, which appear to focus on rising living costs, wealth disparities, public health, and immigration. Some observers praise Singapore's pragmatism, noting its sustained economic growth and high standards of living. Others criticize the government's paternalistic approach, saying that it stunts creativity and entrepreneurship and contributes to rising income inequality.

The United States has criticized some aspects of Singapore's political system. The U.S. State Department's *2019 Human Rights Report* cited "preventive detention by the government under various laws that dispense with regular judicial due process; monitoring private electronic or telephone conversations without a warrant; significant restrictions on the press and internet, including criminal libel laws; significant legal and regulatory limitations on the rights of peaceful assembly and freedom of association; and a law criminalizing sexual activities between men." In the past, the party has used defamation suits and libel damages to bankrupt opposition politicians.

U.S.-Singapore Defense Cooperation

The "Strategic Framework Agreement" formalizes the bilateral security relationship between the United States and Singapore. The agreement, which was signed in 2005 and is the first of its kind with a non-ally since the Cold War, builds on the U.S. strategy of "places-not-bases"—a concept that aims to provide the U.S. military with access to foreign facilities on a largely rotational basis, thereby avoiding sensitive sovereignty issues. In 2015, the two countries agreed to an "enhanced" cooperation agreement, and the United States began deploying surveillance aircraft to Singapore around the same time. Singapore is a substantial market for U.S. military goods, with over \$7 billion in sales under the Foreign Military Sales system, in addition to over \$37.6 billion in defense articles to Singapore via Direct Commercial Sales.

The U.S. Navy maintains a logistical command unit—Commander, Logistics Group Western Pacific—in Singapore that coordinates regional warship deployments and logistics. Singapore's Changi Naval Base is one of the few facilities in the world that can accommodate a U.S. aircraft carrier, and Singapore-stationed littoral combat ships and P-8 Poseidon aircraft have performed patrols in the South China Sea, participated in exercises with other countries, and provided disaster relief.

In November 2014, Singapore became the first Southeast Asian country to join the U.S.-led Global Coalition to Counter the Islamic State. Singaporean troops have served in non-combat roles at U.S. Central Command and at the Combined Joint Task Force's headquarters. Singapore participates in multilateral regional military exercises and several bilateral exercises with the U.S. military on an annual basis. Singapore operates three permanent advanced fighter jet training detachments in the continental United States, and in December 2019 the United States and Singapore agreed to establish a fourth in Guam.

Law Enforcement Cooperation

The United States and Singapore engage in ongoing law enforcement cooperation. According to some, such cooperation is crucial, given that Singapore is the busiest transshipment hub in the world, and is a transit point for millions of air passengers, including suspected terrorists. Singapore is part of the U.S.-led Container Security Initiative, and in 2014, the U.S. Customs and Border Protection agency signed three agreements with Singapore, providing a legal framework for the customs authorities to together counter trafficking, proliferation, and terrorism.

Singapore Economy and U.S. Trade Relations

Singapore's GDP per capita (PPP) is one of the world's highest at \$94,100. The country's role as a regional entrepot means that its economy depends heavily on trade. Singapore's annual trade volumes are more than three times the country's annual GDP, and in 2018, its port handled about 630 million tons of cargo. Singapore exports consumer electronics, information technology products, and pharmaceuticals. It also is one of the top three oil-refining centers in the world, even though it has no natural resources of its own. China is Singapore's largest trading partner, and the United States is its biggest foreign investor. In 2017, the stock of U.S. foreign direct investment in Singapore totaled \$274 billion, accounting for around 80% of total U.S. investment in Southeast Asia. Between 2008 and 2016, the TPP was the primary trade initiative between the United States and Singapore. The United States withdrew from the agreement in January 2017, but Singapore, along with 10 other countries, moved ahead with the revised CPTPP.

Singapore has pursued a range of trade agreements. It has concluded 22 bilateral and regional FTAs, including the U.S.-Singapore FTA (2003) and the CPTPP, and is pursuing several more, including the Regional Comprehensive Economic Partnership (RCEP), which involves 16 Asian nations. Singapore faces few obstacles when conducting trade negotiations: it has a mature, globalized economy, virtually no agricultural sector, and its manufacturing industry is focused on specialized products such as high-end electronics and pharmaceuticals. The country's leaders are concerned about the potential impact of Sino-U.S.-trade disputes on the Singapore economy.

Singapore's Regional Role

Singapore is a founding member of the Association of Southeast Asian Nations (ASEAN), a regional forum that aims to prevent regional disputes and encourage cooperation, and helps Southeast Asia's mostly small countries influence regional diplomacy. ASEAN's members are Brunei, Burma, Cambodia, Indonesia, Laos, Malaysia, the Philippines, Singapore, Thailand, and Vietnam.

Singapore has encouraged greater U.S. engagement in Asia, but warned that efforts to "contain" China's rise are counterproductive. Of late, Singapore has worked to smooth its ties with China, at least partly as a hedge against possible U.S. disengagement from the region. However, in 2016, Singapore supported an international tribunal's ruling deeming many of China's claims in the South China Sea as having no legal basis. Though it adheres to a one-China policy, Singapore has a strong unofficial relationship with Taiwan. Singapore portrays itself as a useful intermediary, providing a bridge to developing countries in fora like international climate negotiations.

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