# First-Term Members of the House of Representatives and Senate, $64^{\text {th }}-114^{\text {th }}$ Congresses 

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## Summary

This report provides summary data on the number of Senators and Members of the House of Representatives who first entered Congress between the $64^{\text {th }}$ Congress (1915-1917) and the $114^{\text {th }}$ Congress (2015-2016). First-term membership is divided into two broad categories in each chamber: Members chosen prior to the convening of a Congress, and those chosen after a Congress convenes. The resulting data, combining pre-convening and post-convening first-term Members, provide a count of all Members who served a first term in the House or Senate.

Since the convening of the $64^{\text {th }}$ Congress, 4,201 individuals have entered the House of Representatives for their first, or "freshman," terms as Representatives. An additional 28 have begun service as Delegates or Resident Commissioners. During the same period, 844 individuals began their first terms in the Senate.
Data on pre-convening first-term Members provide partial insight into the extent of membership turnover in the House and Senate since 1915. In both chambers, the data suggest that the overall number of first-term Members elected to Congress who take their seats at the convening of a new Congress has declined since the $64^{\text {th }}$ Congress. This appears to be consistent with findings that argue that the duration of Members' careers has been increasing in the past century. Taken on their own, post-convening first-term Member data do not reveal clear patterns within individual Congresses, or over time. This is due in part to the wide range of reasons that a seat in the House and Senate may become vacant in the course of a Congress, and the circumstances under which it may be filled.

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## Introduction

This report provides summary data on the number of Senators and Members of the House who first entered Congress between the $64^{\text {th }}$ Congress (1915-1917) and the $114^{\text {th }}$ Congress (20152016). ${ }^{1}$ Since the convening of the $64^{\text {th }}$ Congress, 4,201 individuals have entered the House of Representatives for their first, or "freshman," terms as a Representative. An additional 28 have begun service as a Delegate or Resident Commissioner. During the same period, 844 individuals began their first terms in the Senate. ${ }^{2}$

First-term membership is divided into two broad categories in each chamber; Members chosen prior to the convening of a Congress, and those chosen after a Congress convenes. The "preconvening" category includes Members who were elected in the general election, and in any special elections held prior to the convening of a Congress. ${ }^{3}$ The $64^{\text {th }}$ Congress was chosen as the starting point for data collection because it was the first Congress for which Senators were chosen by direct popular election. This provides a single date upon which most Members in both chambers are chosen to serve prior to the convening of a Congress. In the Senate, ${ }^{4}$ the preconvening category also includes any Senators who were appointed to the Senate prior to the convening of a new Congress. ${ }^{5}$

The "post-convening" category includes Members who joined either chamber after the convening of a Congress. Means by which seats may be filled by a post-convening Member in either chamber include special elections held after a Congress convenes ${ }^{6}$ or electoral challenges that result in a new Member being seated. ${ }^{7}$ In the Senate, a first-term Member may also join the chamber through appointment or special election. ${ }^{8}$

[^0]Members whose congressional service in one chamber is not consecutive are counted as first-term Members in the first instance of their service as a Member, if that term occurred between the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses. For example, a Representative who served in the $87^{\text {th }}$ Congress (19611962), and $89^{\text {th }}$ Congress (1965-1966), but not the $88^{\text {th }}$ Congress (1963-1964), would be counted as a first-term Representative only for the $87^{\text {th }}$ Congress. Members with service in the House and Senate are listed in each capacity in which they served a first term, ${ }^{9}$ if those terms occurred between the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses. ${ }^{10}$

The resulting data, combining pre-convening and post-convening first-term Members, provide a count of all Members who served a first term in the House or Senate. Data on pre-convening firstterm Members provide partial insight into the extent of membership turnover in the House and Senate since 1915, and are discussed in greater detail below. Post-convening first-term Member data do not reveal clear patterns within individual Congresses, or over time. This is due in part to the wide range of reasons that a seat in the House and Senate may become vacant in the course of a Congress, and the circumstances under which it may be filled.
Data describing the number and partisan breakdown of first-term membership in the Senate are provided in the "Data Tables" section in Table 6. Data describing first-term Representatives are available in Table 7, Table 8 in the same section provides information for Members of the House serving as a Delegate or Resident Commissioner.

## (...continued)

after a recount, by 30 votes. Representative Jenks presented his credentials as a Representative -elect, took the oath of office, and served from January 3, 1937, until June 9, 1938. He is counted as a pre-convening first-term Member. A House Committee on Elections in 1938 reviewed the results of the election and found that Representative Jenks' opponent, Alphonse Roy, won the election and deserved to be seated. The House concurred in this finding, and Representative Roy was sworn in on June 9, 1938. Representative Roy is counted as a post-convening first-term Member for the $75^{\text {th }}$ Congress. See Biographical Directory of Congress, p. 357 at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3-75.pdf.
The only example of a successful contested Senate seat since the introduction of direct elections to that chamber occurred in the $69^{\text {th }}$ Congress (1925-1927). Senator Smith Brookhart of Iowa was certified the winner of the 1924 election and served in the $69^{\text {th }}$ Congress from the day the Senate convened on March 4, 1925, until April 12, 1926, when his election was successfully challenged and he was removed. Senator Daniel Steck was subsequently sworn in to fill the seat, and is counted as a post-convening senator. See Biographical Directory of Congress, p. 321 at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3-75.pdf.
${ }^{8}$ Due to the differences in state laws regarding the appointment or election of individuals to fill a U.S. Senate vacancy, there have been instances of two or more people holding the same Senate seat in the course of a Congress. For example, in the $77^{\text {th }}$ Congress (1941-1942), Senator James Byrnes of North Carolina resigned on July 8, 1941 upon his appointment as an Associate Justice of the Supreme Court. On July 22, 1941, Alva Lumpkin was appointed to the Senate seat by the governor of North Carolina and was sworn in. On August 1, 1941, Lumpkin died, and a new Senator, Roger Peace, was appointed on August 6, 1941. On November 6, 1941, Burnet Maybank won a special election and was sworn into office. Senators Lumpkin, Peace, and Maybank were all counted as post-convening first-term Senators. See Biographical Directory of Congress, p. 371 at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3-77.pdf.
${ }^{9}$ Prior to the $64^{\text {th }}$ Congress, some Members served as a Delegate, and then as a Representative after the territory they represented was admitted to the Union as a state. (The data collected do not identify any Members who served as both Delegate and Representative in the $64^{\text {th }}$ Congress or later.)
${ }^{10}$ For example, prior to his service in the Senate, Edward Lewis (Bob) Bartlett of Alaska served as a Delegate in the House. Senator Bartlett is counted as a first-term Delegate for the $79^{\text {th }}$ Congress (1945-1946), and as a first-term Senator for the $86{ }^{\text {th }}$ Congress (1959-1960).

## Turnover

Data on pre-convening first-term Members provide insight into the extent of membership turnover in the House and Senate. Table 5 in the "Data Tables" section summarizes the number of pre-convening Members entering the House and Senate at the beginning of a new Congress, and as a percentage of the seats in each chamber. These data identify most of the turnover in each chamber, but they may not identify all of the changes in every Congress, since they only reflect the number of Members who served their first term in the chamber. Some Members who had prior service that is not consecutive may have been reelected to the House, or reelected or appointed to the Senate. ${ }^{11}$ In those circumstances, the data in Table 5 may understate the extent of change in some Congresses.

## House Turnover

Since the $64^{\text {th }}$ Congress, the average turnover in the House with each election has been 72 seats, ${ }^{12}$ or $16.57 \%$. The election with the greatest change occurred in 1932, resulting in a turnover of 158 seats, or $36.32 \%$ of the Representatives between the $72^{\text {nd }}$ Congress (1931-1933) and the $73^{\text {rd }}$ Congress (1933-1934). The smallest pre-convening turnover among Representatives in the House occurred in the $101^{\text {st }}$ Congress (1989-1990), with a change in 30 seats, or $6.90 \%$. Figure 1 provides a graphic representation of the percentage change in House membership between the $64^{\text {th }}$ Congress and the $114^{\text {th }}$ Congress. The data suggest that while there is no consistent pattern of change from Congress to Congress, the overall number of new, pre-convening, first-term Representatives has declined. This appears to be consistent with some academic findings that argue that the duration of Members' careers have been increasing in the past century. ${ }^{13}$

Figure I. House of Representatives, Change in Pre-Convening, First-Term Membership, 64th-1 $14^{\text {th }}$ Congresses


Source: Biographical Directory of Congress, CRS calculations.
Notes: Percentage change in the number of Representatives. Excludes Delegates and the Resident Commissioner.

Table 1 provides data for the House on the number of seats and percentage change of the five Congresses that saw the greatest change in pre-convening Representatives between the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses. With one exception, the $103^{\text {rd }}$ Congress (1993-1994), these changes occurred in Congresses convening prior to the $74^{\text {th }}$ Congress (1935-1936). Table 2 provides data on the number of seats and percentage change of the six Congresses that saw the least change between

[^1]the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses. The smallest pre-convening turnover among Representatives in the House occurred in the $101^{\text {st }}$ Congress (1989-1990), with a change in 30 seats, or $6.90 \%$. All of the smallest changes occurred after the $89^{\text {th }}$ Congress (1965-1966). The distribution of greater changes occurring earlier in the period between the $64^{\text {th }}-114^{\text {th }}$ Congresses, and smaller changes happening in the later period may also support contentions regarding the duration of Representatives' careers. Data describing the number and partisan distribution of first-term Representatives are provided in Table 7. Table $\mathbf{8}$ provides similar information for Members of the House serving as a Delegate or Resident Commissioner.

Table I. House of Representatives, Greatest Change in Pre-Convening, First-Term Membership, 64 ${ }^{\text {th }} 114^{\text {th }}$ Congresses

| Congress | Seats | $\%$ |
| :---: | :---: | :---: |
| $73^{\text {rd }}$ | 158 | $36.32 \%$ |
| $64^{\text {th }}$ | 139 | $31.95 \%$ |
| $68^{\text {th }}$ | 125 | $28.74 \%$ |
| $67^{\text {th }}$ | 117 | $26.90 \%$ |
| $103^{\text {rd }}$ | 109 | $25.06 \%$ |

Source: Biographical Directory of Congress, CRS calculations.
Notes: House percentages based on 435 seats for Representatives in all Congresses. Data may understate membership change because it does not account for Members whose service is not consecutive.

Table 2. House of Representatives, Least Change in Pre-Convening, First-Term Membership, 64 ${ }^{\text {th }} 114^{\text {th }}$ Congresses

| Congress | Seats | $\%$ |
| :---: | :---: | :---: |
| $106^{\text {th }}$ and $109^{\text {th }}$ | 39 | $8.97 \%$ |
| $99^{\text {th }}$ | 37 | $8.51 \%$ |
| $91^{\text {st }}$ | 35 | $8.05 \%$ |
| $90^{\text {th }}$ | 31 | $7.13 \%$ |
| $101^{\text {st }}$ | 30 | $6.90 \%$ |

Source: Biographical Directory of Congress, CRS calculations.
Notes: House percentages based on 435 seats for Representatives in all Congresses. Data may understate membership change because it does not account for Members whose service is not consecutive.

## Senate Turnover

As shown in Table 5, in the "Data Tables" section, since the $64{ }^{\text {th }}$ Congress, the average number of pre-convening first-term Senators each Congress has been 10. Table 6 shows that the $79^{\text {th }}$ Congress (1945-1946) produced the greatest change in membership with 33 new Senators, $34.38 \%$, taking seats in the chamber in the course of the Congress. Figure 2 provides a graphic representation of the percentage change in first-term Senate membership between the $64^{\text {th }}$ Congress and the $114^{\text {th }}$ Congress. The data suggest that while there is no consistent pattern of change from Congress to Congress, the overall number of pre-convening, first-term Senators has declined since the $64^{\text {th }}$ Congress. Changes in Member career patterns in the Senate may explain some of the change.

Figure 2. Senate, Change in Pre-Convening, First-Term Membership, 64th-ll4 ${ }^{\text {th }}$ Congresses


Source: Biographical Directory of Congress, CRS calculations.
Table 3 provides data on the number of Senate seats and percentage change of the five Congresses that saw greatest change between the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses. All of those Congresses occurred before the $87^{\text {th }}$ Congress (1961-1962). The smallest turnover of preconvening Senators occurred in the $102^{\text {nd }}$ Congress (1991-1992), with a change of three seats. In the $73^{\text {rd }}$ Congress (1932-1933), a 15 -seat change amounted to a percentage change of $15.63 \%$, since the Senate had 96 seats. Table 4 provides data on the number of seats and percentage change of the seven Congresses that saw the least change between the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses. Smaller changes appear to be more evenly distributed through the latter half of the Congresses observed. This may be explained in part by electoral patterns. While the entire House stands for election every two years, ${ }^{14}$ only one-third of the seats in the Senate are subject to election in the same period; barring change in membership for other reasons, this assures that two-thirds of Senate membership will remain unchanged. Data describing the first-term membership of the Senate is provided in Table 6.

Table 3. Senate, Greatest Change in First-Term, Pre-Convening Membership, 64 ${ }^{\text {th }} 114^{\text {th }}$ Congresses

| Congress | Seats | $\%$ |
| :---: | :---: | :---: |
| $65^{\text {th }}$ | 18 | $18.75 \%$ |
| $72^{\text {nd }}$ | 17 | $17.71 \%$ |
| $86^{\text {th }}$ | 16 | $16.33 \%$ |
| $97^{\text {th }}$ | 15 | $15 \%$ |
| $73^{\text {rd }}$ | 15 | $15.63 \%^{\mathrm{a}}$ |

Source: Biographical Directory of Congress, CRS calculations.
Notes: Senate percentages based on 96 seats in the $65^{\text {th }}, 72^{\text {nd }}$, and 73 rd Congresses ( 48 states), 98 seats in the $86^{\text {th }}$ Congress ( 49 states), and I00 seats ( 50 states) in the $86^{\text {th }}$ and $97^{\text {th }}$ Congresses. Data may understate membership change because it does not account for Members whose service is not consecutive.
a. In the 73 rd Congress (1933-1934), a 15 -seat change amounted to a percentage change of $15.63 \%$ since the Senate had 96 seats.

[^2]| Congress | Seats | \% |
| :---: | :---: | :---: |
| 84th | 5 | $5.21 \%^{\text {a }}$ |
| $90^{\text {th }}$, $94^{\text {th }}$ | 5 | 5\% |
| $87^{\text {th }}, 89{ }^{\text {th }}, 98^{\text {th }}$ | 4 | 4\% |
| $102{ }^{\text {nd }}$ | 3 | 3\% |

Source: Biographical Directory of Congress, CRS calculations.
Notes: Senate percentages based on 96 seats in the 84 th Congress ( 48 states), and 100 seats ( 50 states) in the $86^{\text {th }}$ and $97^{\text {th }}$ Congresses. Data may understate membership change because it does not account for Members whose service is not consecutive.
a. In the $84^{\text {th }}$ Congress (1955-I956), a five-seat change amounted to a percentage change of $5.21 \%$ since the Senate had 96 seats.

## Data Tables

Table 5. Membership Change in the House and Senate, $64^{\text {th }}$ - $14^{\text {th }}$ Congresses
Based on Members Selected Prior to Convening to Join Each Chamber for Their First Terms

| Congress | House |  | Senate |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Seats a | \% | Seats ${ }^{\text {b }}$ | \% |
| 64th | 139 | 31.95\% | 10 | 10.42\% |
| $65^{\text {th }}$ | 88 | 20.23\% | 18 | 18.75\% |
| $66^{\text {th }}$ | 104 | 23.91\% | 13 | 13.54\% |
| 67th | 117 | 26.90\% | 14 | 14.58\% |
| $68^{\text {th }}$ | 125 | 28.74\% | 19 | 19.79\% |
| 69th | 72 | 16.55\% | 13 | 13.54\% |
| 70th | 52 | 11.95\% | 9 | 9.38\% |
| 71 st | 61 | 14.02\% | 9 | 9.38\% |
| $72^{\text {nd }}$ | 80 | 18.39\% | 17 | 17.71\% |
| 73 rd | 158 | 36.32\% | 15 | 15.63\% |
| 74th | 98 | 22.53\% | 11 | 11.46\% |
| 75 th | 91 | 20.92\% | 11 | $11.46 \%$ |
| $76{ }^{\text {th }}$ | 104 | 23.91\% | 9 | 9.38\% |
| $77^{\text {th }}$ | 61 | 14.02\% | 10 | 10.42\% |
| $78^{\text {th }}$ | 95 | 21.84\% | 11 | $11.46 \%$ |
| 79th | 66 | 15.17\% | 13 | 13.54\% |
| $80^{\text {th }}$ | 90 | 20.69\% | 13 | 13.54\% |
| 81 st | 93 | 21.38\% | 14 | 14.58\% |
| $82^{\text {nd }}$ | 55 | 12.64\% | 10 | 10.42\% |


| Congress | House |  | Senate |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Seats a | \% | Seats ${ }^{\text {b }}$ | \% |
| 83 rd | 77 | 17.70\% | 10 | 10.42\% |
| 84th | 51 | 11.72\% | 5 | 5.21\% |
| $85^{\text {th }}$ | 40 | 9.20\% | 7 | 7.29\% |
| $86^{\text {th }}$ | 80 | 18.35\% | 16 | 16.33\% |
| 87th | 53 | 12.13\% | 4 | 4\% |
| $88^{\text {th }}$ | 65 | 14.94\% | 9 | 9\% |
| 89th | 85 | 19.54\% | 4 | 4\% |
| $90^{\text {th }}$ | 31 | 7.13\% | 5 | 5\% |
| 91 st | 35 | 8.05\% | 12 | 12\% |
| $92^{\text {nd }}$ | 48 | 11.03\% | 7 | 7\% |
| 93 rd | 66 | 15.17\% | 11 | 11\% |
| 94th | 87 | 20.00\% | 5 | 5\% |
| $95^{\text {th }}$ | 63 | 14.48\% | 11 | 11\% |
| $96{ }^{\text {th }}$ | 75 | 17.24\% | 12 | 12\% |
| $97^{\text {th }}$ | 72 | 16.55\% | 15 | 15\% |
| $98{ }^{\text {th }}$ | 78 | 17.93\% | 4 | 4\% |
| 99th | 37 | 8.51\% | 8 | 8\% |
| $100^{\text {th }}$ | 46 | 10.57\% | 12 | 12\% |
| 101 st | 30 | 6.90\% | 10 | 10\% |
| 102 nd | 41 | 9.43\% | 3 | 3\% |
| 103 ${ }^{\text {rd }}$ | 109 | 25.06\% | 10 | 10\% |
| 104th | 86 | 19.77\% | 9 | 9\% |
| 105th | 67 | 15.40\% | 14 | 14\% |
| 106th | 39 | 8.97\% | 8 | 8\% |
| 107th | 40 | 9.20\% | 11 | 11\% |
| $108^{\text {th }}$ | 53 | 12.18\% | 8 | 8\% |
| 109th | 39 | 8.97\% | 9 | 9\% |
| $110^{\text {ch }}$ | 52 | 11.95\% | 10 | 10\% |
| $111{ }^{\text {th }}$ | 54 | 12.41\% | 10 | 10\% |
| $112^{\text {th }}$ | 91 | 20.92\% | 12 | 12\% |
| $113{ }^{\text {th }}$ | 75 | 17.24\% | 12 | 12\% |
| $114^{\text {th }}$ | 63 | 14.48\% | 13 | 13\% |
| Average | 72 ${ }^{\text {c }}$ | 16.57\% | 10 c | 10.66\% |

Source: Biographical Directory of Congress, CRS calculations.
Notes: House percentages based on 435 seats for Representatives in all Congresses except the $86^{\text {th }}$ Congress, 436 seats, and the $87^{\text {th }}$ Congress, 437 seats (temporary increases to accommodate new Representatives from Alaska in the $86^{\text {th }}$ and $87^{\text {th }}$ Congresses and Hawaii in the $87^{\text {th }}$ Congress, due to the admission of those states to
the Union). Senate percentages based on 96 seats in the $64^{\text {th }}-85^{\text {th }}$ Congresses ( 48 states), 98 seats in the $86^{\text {th }}$ Congress ( 49 states), and 100 seats ( 50 states) in the $87^{\text {th }}-114^{\text {th }}$ Congresses. Data may understate membership change because it does not account for Members whose service is not consecutive.
a. Number of Representatives serving their first term at the time Congress convenes. Excludes Delegates and the Resident Commissioner. Excludes all Members of the House who join as a consequence of special election held after convening.
b. Number of Senators serving their first term at the time Congress convenes. Excludes all Senators who join after convening.
c. Rounded to reflect a whole number.

Table 6. First-Term Senators, 64th $^{\text {th }} \mathbf{- 1 1 4 ^ { \text { th } } \text { Congresses }}$

| Congress | First-Term Pre-Convening Senators |  |  |  | First-Term, Post-Convening Senators |  |  |  | Total FirstTerm Senators |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Total |  |
| 64th | 7 | 3 | 0 | 10 | 2 | 2 | 0 | 4 | 14 |
| $65^{\text {th }}$ | 8 | 10 | 0 | 18 | 7 | 6 | 0 | 13 | 31 |
| $66^{\text {th }}$ | 5 | 8 | 0 | 13 | 3 | 2 | 0 | 5 | 18 |
| 67th | 3 | 11 | 0 | 14 | 4 | 8 | 0 | 12 | 26 |
| $68^{\text {th }}$ | 11 | 6 | 2 | 19 | 0 | 4 | 0 | 4 | 23 |
| 69th | 3 | 10 | 0 | 13 | 2 | 3 | 0 | 5 | 18 |
| 70th | 6 | 3 | 0 | 9 | 1 | 7 | 0 | 8 | 17 |
| 71 st | 1 | 8 | 0 | 9 | 5 | 9 | 0 | 14 | 23 |
| $72^{\text {nd }}$ | 14 | 3 | 0 | 17 | 3 | 1 | 0 | 4 | 21 |
| 73 rd | 15 | 0 | 0 | 15 | 6 | 2 | 0 | 8 | 23 |
| 74th | 11 | 0 | 0 | 11 | 9 | 2 | 1 | 12 | 23 |
| $75^{\text {th }}$ | 8 | 2 | 1 | 11 | 5 | 1 | 0 | 6 | 17 |
| $76^{\text {th }}$ | 3 | 6 | 0 | 9 | 4 | 4 | 0 | 8 | 17 |
| $77^{\text {th }}$ | 4 | 6 | 0 | 10 | 10 | 3 | 0 | 13 | 23 |
| $78{ }^{\text {th }}$ | 1 | 10 | 0 | 11 | 3 | 4 | 0 | 7 | 18 |
| 79th | 8 | 5 | 0 | 13 | 14 | 6 | 0 | 20 | 33 |
| $80^{\text {th }}$ | 2 | 11 | 0 | 13 | 4 | 1 | 0 | 5 | 18 |
| 81 st | 11 | 3 | 0 | 14 | 8 | 4 | 0 | 12 | 26 |
| $82^{\text {nd }}$ | 3 | 7 | 0 | 10 | 2 | 5 | 0 | 7 | 17 |
| 83 rd | 6 | 4 | 0 | 10 | 7 | 10 | 0 | 17 | 27 |
| 84th | 3 | 2 | 0 | 5 | 3 | 1 | 0 | 4 | 9 |
| $85^{\text {th }}$ | 5 | 2 | 0 | 7 | 5 | 1 | 0 | 6 | 13 |


| Congress | First-Term <br> Pre-Convening Senators |  |  |  | First-Term, Post-Convening Senators |  |  |  | Total FirstTerm Senators |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Total |  |
| 86th | 13 | 3 | 0 | 16 | 4 | 1 | 0 | 5 | 21 |
| $87^{\text {th }}$ | 2 | 2 | 0 | 4 | 3 | 7 | 0 | 10 | 14 |
| $88^{\text {th }}$ | 7 | 2 | 0 | 9 | 6 | 0 | 0 | 6 | 15 |
| 89th | 3 | 1 | 0 | 4 | 3 | 1 | 0 | 4 | 8 |
| 90th | 0 | 5 | 0 | 5 | 1 | 3 | 0 | 4 | 9 |
| 91 st | 4 | 8 | 0 | 12 | 2 | 2 | 0 | 4 | 16 |
| $92^{\text {nd }}$ | 2 | 4 | 1 | 7 | 4 | 1 | 0 | 5 | 12 |
| 93 rd | 6 | 5 | 0 | 11 | 3 | 3 | 0 | 6 | 17 |
| 94th | 5 | 0 | 0 | 5 | 3 | 3 | 0 | 6 | 11 |
| $95^{\text {th }}$ | 6 | 5 | 0 | 11 | 5 | 6 | 0 | 11 | 22 |
| $96{ }^{\text {th }}$ | 7 | 5 | 0 | 12 | 1 | 3 | 0 | 4 | 16 |
| 97th | 2 | 13 | 0 | 15 | 0 | 2 | 0 | 2 | 17 |
| $98{ }^{\text {th }}$ | 1 | 3 | 0 | 4 | 0 | 1 | 0 | 1 | 5 |
| 99th | 6 | 2 | 0 | 8 | 0 | 1 | 0 | 1 | 9 |
| $100^{\text {ch }}$ | 10 | 2 | 0 | 12 | 0 | 1 | 0 | 1 | 13 |
| 101 st | 5 | 5 | 0 | 10 | 1 | 2 | 0 | 3 | 13 |
| $102^{\text {nd }}$ | 1 | 2 | 0 | 3 | 5 | 1 | 0 | 6 | 9 |
| 103rd | 5 | 5 | 0 | 10 | 2 | 3 | 0 | 5 | 15 |
| $104{ }^{\text {th }}$ | 0 | 9 | 0 | 9 | 1 | 2 | 0 | 3 | 12 |
| $105^{\text {th }}$ | 6 | 8 | 0 | 14 | 0 | 0 | 0 | 0 | 14 |
| $106{ }^{\text {th }}$ | 4 | 4 | 0 | 8 | 1 | 1 | 0 | 2 | 10 |
| 107th | 8 | 3 | 0 | 11 | 1 | 3 | 1 | 5 | 16 |
| $108^{\text {th }}$ | 2 | 6 | 0 | 8 | 0 | 0 | 0 | 0 | 8 |


| Congress | First-Term <br> Pre-Convening Senators |  |  |  | First-Term, Post-Convening Senators |  |  |  | Total FirstTerm Senators |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Total |  |
| 109th | 2 | 7 | 0 | 9 | 1 | 0 | 0 | I | 10 |
| $110^{\text {ch }}$ | 8 | 1 | 1 | 10 | 0 | 2 | 0 | 2 | 12 |
| $111{ }^{\text {th }}$ | 8 | 2 | 0 | 10 | 6 | 5 | 0 | 11 | 21 |
| $112^{\text {th }}$ | 1 | 11 | 0 | 12 | 0 | 0 | 0 | 0 | 12 |
| $113{ }^{\text {th }}$ | 8 | 3 | 1 | 12 | 5 | 1 | 0 | 0 | 18 |
| $114^{\text {th a }}$ | 1 | 12 | 0 | 13 | 0 | 0 | 0 | 0 | 13 |

Source: Biographical Directory of Congress, CRS calculations.
Notes: These data may understate the turnover in seats for some Congresses, since some Members with prior, noncontinuous service may have been reelected or appointed to the Senate. Data identifying the services of Members who served discontinuous terms is not readily available.
a. Through date of publication.

Table 7. First-Term Representatives, 64 $^{\text {th }}-114^{\text {th }}$ Congresses

| Congress | Pre-Convening <br> First-Term Representatives |  |  |  | Post-Convening <br> First-Term Representatives |  |  |  | Total First-Term Representatives |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Totals |  |
| 64th | 36 | 99 | 4 | 139 | 4 | 3 | 0 | 7 | 146 |
| $65^{\text {th }}$ | 39 | 48 | 1 | 88 | 5 | 8 | 0 | 13 | 101 |
| $66^{\text {th }}$ | 35 | 68 | 1 | 104 | 10 | 8 | 1 | 19 | 123 |
| 67th | 27 | 90 | 0 | 117 | 6 | 10 | 0 | 16 | 133 |
| $68^{\text {th }}$ | 81 | 42 | 2 | 125 | 3 | 3 | 0 | 6 | 131 |
| 69th | 19 | 53 | 0 | 72 | 1 | 3 | 0 | 4 | 76 |
| 70th | 23 | 29 | 0 | 52 | 3 | 6 | 0 | 9 | 61 |
| 71 st | 13 | 48 | 0 | 61 | 13 | 9 | 1 | 23 | 84 |
| $72^{\text {nd }}$ | 58 | 20 | 2 | 80 | 8 | 2 | 0 | 10 | 90 |
| 73 rd | 128 | 26 | 4 | 158 | 10 | 3 | 0 | 13 | 171 |
| 74th | 75 | 20 | 3 | 98 | 7 | 2 | 0 | 9 | 107 |
| 75 th | 73 | 14 | 4 | 91 | 9 | 6 | 0 | 15 | 106 |
| $76^{\text {th }}$ | 30 | 74 | 0 | 104 | 15 | 9 | 0 | 24 | 128 |
| $77^{\text {th }}$ | 33 | 28 | 0 | 61 | 11 | 7 | 0 | 18 | 79 |
| $78{ }^{\text {th }}$ | 37 | 57 | 1 | 95 | 7 | 10 | 0 | 17 | 112 |
| 79th | 49 | 17 | 0 | 66 | 9 | 6 | 0 | 15 | 81 |
| $80^{\text {th }}$ | 28 | 62 | 0 | 90 | 9 | 8 | 1 | 18 | 108 |
| 81 st | 80 | 13 | 0 | 93 | 5 | 5 | 1 | 11 | 104 |
| $82^{\text {nd }}$ | 17 | 37 | 1 | 55 | 7 | 7 | 0 | 14 | 69 |
| $83{ }^{\text {rd }}$ | 30 | 47 | 0 | 77 | 7 | 2 | 0 | 9 | 86 |
| 84th | 34 | 16 | 1 | 51 | 2 | 0 | 0 | 2 | 53 |


| Congress | Pre-Convening <br> First-Term Representatives |  |  |  | Post-Convening <br> First-Term Representatives |  |  |  | Total First-Term Representatives |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Totals |  |
| 85th | 19 | 21 | 0 | 40 | 7 | 3 | 0 | 10 | 50 |
| $86^{\text {th }}$ | 60 | 19 | 1 | 80 | 4 | 6 | 0 | 10 | 90 |
| 87th | 17 | 36 | 0 | 53 | 10 | 3 | 0 | 13 | 66 |
| $88^{\text {th }}$ | 33 | 30 | 2 | 65 | 5 | 6 | 0 | 11 | 76 |
| 89th | 65 | 19 | 1 | 85 | 6 | 2 | 0 | 8 | 93 |
| 90th | 10 | 21 | 0 | 31 | 1 | 3 | 0 | 4 | 35 |
| 91 st | 18 | 17 | 0 | 35 | 7 | 7 | 0 | 14 | 49 |
| $92^{\text {nd }}$ | 28 | 20 | 0 | 48 | 4 | 6 | 0 | 10 | 58 |
| 93 rd | 24 | 42 | 0 | 66 | 7 | 3 | 0 | 10 | 76 |
| 94th | 71 | 16 | 0 | 87 | 6 | 3 | 0 | 9 | 96 |
| $95^{\text {th }}$ | 43 | 19 | 1 | 63 | 2 | 4 | 0 | 6 | 69 |
| 96th | 41 | 34 | 0 | 75 | 4 | 3 | 0 | 7 | 82 |
| 97th | 21 | 51 | 0 | 72 | 6 | 3 | 0 | 9 | 81 |
| $98^{\text {th }}$ | 54 | 24 | 0 | 78 | 6 | 2 | 0 | 8 | 86 |
| 99th | 9 | 28 | 0 | 37 | 5 | 1 | 0 | 6 | 43 |
| $100^{\text {th }}$ | 25 | 21 | 0 | 46 | 5 | 3 | 0 | 8 | 54 |
| 101 st | 15 | 15 | 0 | 30 | 9 | 3 | 0 | 12 | 42 |
| $102{ }^{\text {nd }}$ | 22 | 18 | 1 | 41 | 5 | 3 | 0 | 8 | 49 |
| 103rd | 62 | 47 | 0 | 109 | 3 | 5 | 0 | 8 | 117 |
| 104th | 13 | 73 | 0 | 86 | 4 | 3 | 0 | 7 | 93 |
| $105^{\text {th }}$ | 40 | 27 | 0 | 67 | 5 | 4 | 0 | 9 | 76 |
| $106{ }^{\text {th }}$ | 22 | 17 | 0 | 39 | 1 | 2 | 0 | 3 | 42 |
| 107 ${ }^{\text {th }}$ | 12 | 28 | 0 | 40 | 3 | 6 | 0 | 9 | 49 |


| Congress | Pre-Convening <br> First-Term Representatives |  |  |  | Post-Convening <br> First-Term Representatives |  |  |  | Total First-Term Representatives |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Totals |  |
| $108^{\text {ch }}$ | 20 | 33 | 0 | 53 | 2 | 1 | 0 | 3 | 56 |
| 109th | 16 | 23 | 0 | 39 | 1 | 4 | 0 | 5 | 44 |
| $110^{\text {th }}$ | 39 | 13 | 0 | 52 | 8 | 4 | 0 | 12 | 64 |
| $111{ }^{\text {th }}$ | 31 | 23 | 0 | 54 | 7 | 4 | 0 | 10 | 64 |
| $112^{\text {th }}$ | 9 | 80 | 0 | 89 | 8 | 2 | 0 | 10 | 99 |
| $113^{\text {th }}$ | 42 | 33 | 0 | 75 | 5 | 6 | 0 | 11 | 86 |
| $114^{\text {th a }}$ | 18 | 45 | 0 | 63 | 0 | 3 | 0 | 3 | 66 |

Source: Biographical Directory of Congress, CRS calculations.
Notes: Pre-Convening First-Term Representatives may be used as an indication of membership turnover in the House between Congresses. These data may understate the turnover in seats for some Congresses, since some Members with prior, noncontinuous service may have been reelected to the House. Data identifying the services of Members who served discontinuous terms is not readily available
a. Through date of publication.

Table 8. Members of the House Serving a First Term as Delegates or Resident Commissioner, 64th-1 $14^{\text {th }}$ Congresses

| Congress | Pre-Convening First Term Members |  |  |  | Post-Convening First Term Members |  |  |  | Total First Term Members |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Total |  |
| 64th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $65^{\text {th }}$ | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| $66^{\text {th }}$ | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 67th | 0 | 1 | 0 | 1 | 0 | 1 | 0 | 1 | 2 |
| $68^{\text {th }}$ | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 69th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $70^{\text {th }}$ | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 71 st | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $72^{\text {nd }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 73 rd | 2 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 2 |
| 74th | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| $75^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $76{ }^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $77^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $78{ }^{\text {th }}$ | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 79 th | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| $80^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $81{ }^{\text {st }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $82^{\text {nd }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 83 rd | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 1 | 1 |
| 84th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $85^{\text {th }}$ | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| $86^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 87th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $88^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 89th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 90th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $91{ }^{\text {st }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $92^{\text {nd }}$ | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 1 | 1 |
| 93 rd | 2 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 2 |
| 94th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $95^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 96th | 0 | 1 | 0 | I | 0 | 0 | 0 | 0 | 1 |


| Congress | Pre-Convening First Term Members |  |  |  | Post-Convening First Term Members |  |  |  | Total First Term Members |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Democratic | Republican | Other | Total | Democratic | Republican | Other | Total |  |
| 97th | I | 0 | 0 | I | 0 | 0 | 0 | 0 | 1 |
| $98^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 99th | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| $100^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $101{ }^{\text {st }}$ | I | 0 | 0 | I | 0 | 0 | 0 | 0 | 1 |
| $102^{\text {nd }}$ | I | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 103 rd | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 104th | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 1 |
| $105^{\text {th }}$ | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| $106^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 107th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $108{ }^{\text {th }}$ | 1 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 |
| 109th | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $110^{\text {ch }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $111{ }^{\text {th }}$ | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 1 |
| $112^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $113{ }^{\text {th }}$ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| $114^{\text {th a }}$ | 1 | 1 | 0 | 2 | 0 | 0 | 0 | 0 | 2 |

Source: Biographical Directory of Congress, CRS calculations.
Notes: For more information on congressional Delegates and the Resident Commissioner, see CRS Report R40555, Delegates to the U.S. Congress: History and Current Status, by Christopher M. Davis; and CRS Report R40170, Parliamentary Rights of the Delegates and Resident Commissioner from Puerto Rico, by Christopher M. Davis.
a. Through date of publication.

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[^0]:    ${ }^{1}$ Data for the $114^{\text {th }}$ Congress are current as of the date of publication.
    ${ }^{2}$ Detailed data identifying the number of first-term Members of the House and Senate by name, chamber, Congress, party, and timing of election (House and Senate) or appointment (Senate only) are available to congressional offices upon request.
    ${ }^{3}$ An example of this type of election came prior to the convening of the $65^{\text {th }}$ Congress (1917-1919), when Representative Charles Brand of Georgia was first elected to the House by a special election held on January 11, 1917. Representative Brand took the seat left vacant by the death of Representative Samuel Tribble, who had won reelection but died before being sworn in. See U.S. Congress, House, Biographical Directory of the United States Congress 1774-2005: The Continental Congress, September 5, 1774, to October 21, 1788, and The Congress Of The United States From The First Through the One Hundred Eighth Congresses March 4, 1789, to January 3, 2005, Inclusive (hereinafter, Biographical Directory of Congress), 108 ${ }^{\text {th }}$ Cong., $2^{\text {nd }}$ sess., H.Doc. 108-222 (Washington: GPO, 2005), p.297, at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3-65.pdf. The entire document is available at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3.pdf. An updated, searchable version of the Biographical Directory of Congress is available at http://bioguide.congress.gov/ biosearch/biosearch.asp.
    ${ }^{4}$ For information and analysis on filling vacancies in the Senate, see CRS Report R40421, Filling U.S. Senate Vacancies: Perspectives and Contemporary Developments, by Thomas H. Neale.
    ${ }^{5}$ One such example is the appointment of Nathan Lynn Bachman of Tennessee, who was appointed to the United States Senate after the resignation of Senator Cordell Hull. Senator Bachman was appointed on February 28, 1933, before the convening of Congress on March 9, 1933. See Biographical Directory of Congress, p. 347, at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3-73.pdf.
    ${ }^{6}$ An example of this occurred during the $89^{\text {th }}$ Congress (1965-1966), when Representative Jerome Waldie of California was first elected to the House on June 7, 1966, following the death of Representative John Finley Baldwin, Jr. on March 9, 1966.See Biographical Directory of Congress, p. 431, at http://www.gpo.gov/fdsys/pkg/GPO-CDOC-108hdoc222/pdf/GPO-CDOC-108hdoc222-3-73.pdf.
    ${ }^{7}$ In the House, instances of successful challenges have been rare, occurring eight times between the $64^{\text {th }}$ and $114^{\text {th }}$ Congresses (1915-2016), with none occurring after the $75^{\text {th }}$ Congress (1937-1938). For example, following the 1936 general election, the New Hampshire Secretary of State certified that Representative Arthur Jenks had won election, (continued...)

[^1]:    ${ }^{11}$ Data on Members whose service was not consecutive is not readily available.
    ${ }^{12}$ This figure has been rounded to reflect a whole seat.
    ${ }^{13}$ See, for example, John R. Hibbing, "Careerism in Congress: For Better or For Worse?," in Congress Reconsidered, ed. Lawrence C. Dodd and Bruce I. Oppenheimer, $5^{\text {th }}$ ed. (Washington: CQ Press, 1993), pp. 67-88.

[^2]:    ${ }^{14}$ The Resident Commissioner for Puerto Rico serves a four-year term.

