January 20, 1993

PRESIDENTIAL DECISION DIRECTIVE/NSC-2

TO: The Vice President
The Secretary of State
The Secretary of Defense
The Secretary of the Treasury
The Attorney General
The Secretary of Commerce
The Secretary of Transportation
The Secretary of Energy
Representative of the United States to the United Nations
The Director, Office of Management and Budget
United States Trade Representative
The Chief of Staff to the President
The Assistant to the President for National Security Affairs
The Assistant to the President for Economic Policy
The Director of Central Intelligence
The Chairman, Council of Economic Advisers
The Chairman, Joint Chiefs of Staff
The Administrator, Agency for International Development
The Director, Arms Control and Disarmament Agency
Administrator, Environmental Protection Agency
The Director, United States Information Agency

SUBJECT: Organization of the National Security Council (C)

To assist me in carrying out my responsibilities in the area of national security, I hereby direct that the National Security Council system be organized as follows.
A. The National Security Council (NSC)

The National Security Council (NSC) shall be the principal forum for consideration of national security policy issues requiring Presidential determination. The functions, membership and responsibilities of the NSC shall be as set forth in the National Security Act of 1947, as amended, and this Presidential Decision Directive. The NSC shall advise and assist me in integrating all aspects of national security policy as it affects the United States -- domestic, foreign, military, intelligence and economic (in conjunction with the National Economic Council). Along with its subordinate committees, the NSC shall be my principal means for coordinating Executive departments and agencies in the development and implementation of national security policy. (U)

The NSC shall have as its members the President, Vice President, Secretary of State and Secretary of Defense, as prescribed by statute. The Director of Central Intelligence and the Chairman, Joint Chiefs of Staff, as statutory advisers to the NSC shall attend NSC meetings. In addition, the new membership of the NSC shall include the Secretary of the Treasury, the U.S. Representative to the United Nations, the Assistant to the President for National Security Affairs, the Assistant to the President for Economic Policy, and the Chief of Staff to the President. The Attorney General shall be invited to attend meetings pertaining to his jurisdiction, including covert actions. The heads of other Executive departments and agencies, the special statutory advisers to the NSC, and other senior officials shall be invited to attend meetings of the NSC where appropriate. (U)

The NSC shall meet as required. The Assistant to the President for National Security Affairs, at my direction and in consultation with the Secretaries of State and Defense and, when appropriate, the Secretary of the Treasury and the Assistant to the President for Economic Policy, shall be responsible for determining the agenda and ensuring that the necessary papers are prepared. Other members of the NSC may propose items for inclusion on the agenda. The Assistant to the President shall be assisted by a National Security Council staff, as provided by law. (U)

B. The NSC Principals Committee (NSC/PC)

An NSC Principals Committee (NSC/PC) is established as the senior interagency forum for consideration of policy issues affecting national security. The NSC/PC shall review, coordinate, and monitor the development and implementation of national security
policy. The NSC/PC should be a flexible instrument -- a forum available for Cabinet-level officials to meet to discuss and resolve issues not requiring the President's participation. The Assistant to the President for National Security Affairs shall serve as Chair. The Assistant to the President for Economic Policy shall be informed of meetings and be invited to attend all those with international economic considerations.

The NSC/PC shall have as its members the Secretary of State (if unavailable, the Deputy Secretary of State or the designee of the Secretary of State); the Secretary of Defense (if unavailable, the Deputy Secretary of Defense or the designee of the Secretary of Defense); the U.S. Representative to the United Nations; the Assistant to the President for National Security Affairs (Chair); the Director of Central Intelligence; the Chairman, Joint Chiefs of Staff; and the Assistant to the President for Economic Policy, as appropriate. The Secretary of the Treasury, the Attorney General or other heads of departments or agencies shall be invited as needed.

The Assistant to the President for National Security Affairs shall be responsible -- in consultation with the Secretaries of State and Defense, and, when appropriate, the Assistant to the President for Economic Policy -- for calling meetings of the NSC/PC, for determining the agenda, and for ensuring that the necessary papers are prepared.

C. The NSC Deputies Committee (NSC/DC)

An NSC Deputies Committee (NSC/DC) shall serve as the senior sub-Cabinet interagency forum for consideration of policy issues affecting national security. The NSC/DC shall review and monitor the work of the NSC interagency process (including Interagency Working Groups established pursuant to Section D below). The Deputies Committee also shall focus significant attention on policy implementation. Periodic reviews of the Administration's major foreign policy initiatives shall be scheduled to ensure that they are being implemented in a timely and effective manner. Also, these reviews should periodically consider whether existing policy directives should be revamped or rescinded.

The NSC/DC shall have as its members the Deputy Assistant to the President for National Security Affairs (who shall serve as the Chairman); the Under Secretary of Defense for Policy; the Under Secretary of State for Political Affairs; the Deputy Director of Central Intelligence; and the Vice Chairman, Joint Chiefs of Staff;
the Assistant to the Vice President for National Security Affairs; and the Deputy Assistant to the President for Economic Policy, as needed. The Deputy Assistant to the President for National Security Affairs, in consultation with the representatives of the Departments of State and Defense, may invite representatives of other Executive departments and agencies, and other senior officials, to attend meetings of the NSC/DC where appropriate in light of the issues to be discussed. When meeting on sensitive intelligence activities, including covert actions, the attendees shall include the appropriate senior representative of the Attorney General.

The Deputy Assistant to the President for National Security Affairs shall be responsible -- in consultation with the representatives of the Departments of State and Defense, and the NEC, as appropriate -- for calling meetings of the NSC/DC, for determining the agenda, and for ensuring that the necessary papers are prepared. The NSC/DC shall ensure that all papers to be discussed by the NSC or the NSC/PC fully analyze the issues, fairly and adequately set out the facts, consider a full range of views and options, and satisfactorily assess the prospects, risks, and implications of each. The NSC/DC may task the interagency groups established pursuant to Section D of this Presidential Decision Directive.

The NSC Deputies Committee shall also be responsible for day-to-day crisis management, reporting to the National Security Council. In this capacity, the group shall be designated the Deputies Committee/CM, for Crisis Management. Any NSC principal or deputy, as well as the Assistant to the President for National Security Affairs, may request a meeting of the Deputies Committee in its crisis management capacity. The Committee also shall focus on crisis prevention -- including contingency planning for major areas of concern. While meeting as the Deputies Committee/CM, the group shall be assisted by a small support staff -- to provide institutional memory, develop agendas and record decisions.

D. Interagency Working Groups (NSC/IWGs)

A system of Interagency Working Groups -- some permanent, others ad hoc -- is hereby authorized. The NSC/IWGs shall be established at the direction of the Deputies Committee, which shall also determine the chair of the NSC/IWG -- either departmental or NSC or NEC. In general, foreign policy and defense issues should be chaired at the Assistant-Secretary level by the Departments of State and Defense, respectively; international economic issues by
the Department of the Treasury or the NEC, as appropriate; and intelligence, nonproliferation, arms control and crisis management by the NSC. The IWGs shall convene on a regular basis -- to be determined by the Deputies Committee -- to review and coordinate the implementation of Presidential decisions in their policy areas. Strict guidelines shall be established governing the operation of the Interagency Working Groups, including participants, decision-making path and time frame. The number of these working groups shall be kept to the minimum needed to promote an effective NSC system.

William J. Clinton