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THE WHITE HOUSE

WASHINGTON

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January 29, 1982

NATIONAL SECURITY DECISION  
DIRECTIVE NUMBER 21

RESPONDING TO FLOGGERS IN CUBA

After reviewing the situation created by the further deployment of FLOGGERS in Cuba, I have directed that the following measures be taken:

Military and Intelligence

- 1) Continue higher level of intelligence collection and surveillance of Cuba.
- 2) Implement plans to raise the sense of threat in Cuba as designated by ELASTIC FENCE. The implementation is to be monitored by an interagency task force.
- 3) Create a capability of rapidly deploying tactical aircraft to the Western Caribbean through consultations with host governments and base improvements and construction on the Colombian island of San Andres, Honduras, Jamaica, and other locations as appropriate. The Department of Defense will program \$25 million for this purpose.
- 4) Increase readiness of defense capabilities in the Southeastern United States.
- 5) Refine Caribbean Basin contingency plans up to and including blockade of Cuba and Nicaragua, and neutralization of Cuban and Nicaraguan offensive military power.

Political and Economic

- 1) Express to the Soviets at the Gromyko level our deep concern at the Soviet build-up of Cuba's offensive military powers. We will make clear that the FLOGGER shipment seriously erodes the 1962 Understandings, that our attitude toward the Understandings is under review, and that, among other things, we will not tolerate the introduction of fighter aircraft into Nicaragua.

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Classified by W. Clark  
Review January 23, 2002

DECLASSIFIED

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BY RW NARA DATE 5/8/13

- 2) Accelerate work to get Radio Marti on the air.
- 3) Implement new economic measures such as blacklisting of ships calling at Cuban ports, curtailing tourism, and other measures to improve the effectiveness of the embargo.
- 4) Close the Cuban Interests Section at an appropriate date.
- 5) Initiate a new, all-out effort to repeal the Clark Amendment.
- 6) Increase assistance to Somalia.
- 7) Increase constraints on the activities of Cuban representatives at the UN, such as by decreasing the size of the Cuban Mission and by reimposing travel restrictions.
- 8) Announce the economic and military assistance supplemental, and other measures for improving regional stability, in the President's State of the Union Address.
- 9) Prepare a public affairs strategy to include a February or March speech by the President on the danger in the Caribbean Basin and our response.

The implementation of this directive will be the responsibility of an interagency management group chaired by the Department of State. All meetings of this group will be held in the White House Situation Room.

