DoD Directive 5110.10
Defense POW/MIA Accounting Agency (DPAA)

Originating Component: Office of the Deputy Chief Management Officer

Effective: January 13, 2017


Secretary of Defense Memorandum, “Naming and Establishing the Agency Responsible for Past Conflict Personnel Accounting,” January 29, 2015

Approved by: Ash Carter, Secretary of Defense

Purpose: This issuance:

- Establishes the mission, organization and management, responsibilities and functions, relationships, and authorities of the DPAA.

- Designates the DPAA as a Defense Agency under the authority, direction, and control of the Under Secretary of Defense for Policy (USD(P)), and consolidates the Defense Prisoner of War/Missing Personnel Office, which was a DoD Field Activity; the Joint Prisoner of War/Missing in Action Accounting Command; and select functions of the Life Sciences Equipment Laboratory.

- Implements Sections 1501-1513 of Title 10, United States Code (U.S.C.), which require the Secretary of Defense to designate a single organization within the Department for DoD matters relating to the system for accounting for missing persons.
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SECTION 1: GENERAL ISSUANCE INFORMATION

1.1. APPLICABILITY. This issuance applies to OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of Staff (CJCS) and the Joint Staff, the Combatant Commands (CCMDs), the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (referred to collectively in this issuance as the “DoD Components”).

1.2. MISSION. The mission of the DPAA is to:

   a. Lead the national effort to account for unaccounted for DoD personnel from past conflicts and other designated conflicts.

   b. Provide the primary next of kin, family members, and the previously designated person, pursuant to Section 655 of Title 10, U.S.C., the available information concerning the loss incident, past and present search and recovery efforts of the remains, and current accounting status of unaccounted for DoD personnel.

1.3. ORGANIZATION AND MANAGEMENT.

   a. The DPAA is a Defense Agency, pursuant to Sections 191 and 192 of Title 10, U.S.C., under the authority, direction, and control of the USD(P).

   b. The DPAA consists of a Director, a Principal Deputy Director, a Deputy Director, and subordinate organizational elements established by the Director within resources assigned by the Secretary of Defense.

   c. The USD(P) will select the Director, DPAA.
SECTION 2: RESPONSIBILITIES AND FUNCTIONS

Under the authority, direction, and control of the USD(P), the Director, DPAA:

a. Serves as the principal advisor to the Secretary of Defense and the USD(P) for past conflict personnel accounting.

b. Pursuant to Sections 1501-1513 of Title 10, U.S.C., establishes and executes the DoD Past Conflict Personnel Accounting Program which:

   (1) Accounts for U.S. military personnel, DoD civilian employees, DoD contractors, and other persons, as directed by the Secretary of Defense (referred to in this issuance as DoD personnel), who are determined to be in a missing status as prescribed by DoD Instruction (DoDI) 1300.18 or other contemporary Military Department regulation or whose remains were not in the custody of the U.S. Government (USG) after hostilities or military operations ceased within combatant theaters (e.g., the European Theater of Operations during World War II) or a joint operations area.

   (2) Accounts for DoD personnel from World War II, the Cold War, Korean War, Indochina War, Operation ELDORADO CANYON, Persian Gulf War, Iraq Campaign, and other conflicts designated by the Secretary of Defense (referred to collectively in this issuance as “past conflicts and other designated conflicts”).

c. Designs and manages DPAA programs and activities to improve standards of performance, economy, and efficiency; and demonstrates DPAA’s attention to the requirements of its organizational customers, both internal and external to the DoD.

d. Provides policy, control, and oversight of the DoD Past Conflict Personnel Accounting Program, including functional oversight of DPAA elements in foreign countries responsible for conducting DoD past conflict personnel accounting operations.

e. Establishes policies and procedures to account for DoD personnel who had been reported in a missing status, as prescribed by DoDI 1300.18 or other contemporary Military Department regulation, from past conflicts and other designated conflicts, including locating, recovering, and identifying remains after hostilities have ceased.

f. Facilitates the function of the medical examiner assigned to the DPAA from the Armed Forces Medical Examiner System (AFMES) to:

   (1) Exercise scientific identification authority, as provided in Section 1509 of Title 10, U.S.C., and DoDI 5154.30.

   (2) Establish identification and laboratory policy consistent with the AFMES.

   (3) Advise the Director, DPAA, on forensic science disciplines.
g. Establishes, maintains, and controls the appropriate budget lines for the DPAA, and accomplishes planning, programming, budgeting, and execution, accounting, and financial management activities for DPAA, in accordance with DoD Directive (DoDD) 7045.14.

h. Maintains liaison with Congress, in coordination with the Assistant Secretary of Defense for Legislative Affairs and the Under Secretary of Defense (Comptroller)/Chief Financial Officer, Department of Defense (USD(C)/CFO), as appropriate, on past conflict personnel accounting legislation and related matters for which the DPAA has responsibility. Provides support to the USD(P) for the presentation of past conflict personnel accounting-related briefings and testimony before Congress.

i. Develops, operates, and maintains, in accordance with policies, standards, and procedures established by the Chief Information Officer of the Department of Defense and the Director, Defense Information Systems Agency, appropriate information technology systems and databases in support of the DoD Past Conflict Personnel Accounting Program and the associated workforce.

j. Serves as the DoD’s primary representative and point of contact with other federal departments and agencies, foreign governments, and non-governmental organizations on all matters related to past conflict personnel accounting, pursuant to Sections 1501-1513 of Title 10, U.S.C., including:

   (1) Developing DoD guidance for past conflict personnel accounting activities worldwide. Ensures that past conflict personnel accounting operations and activities conducted in foreign countries are coordinated in advance with the appropriate OSD Principal Staff Assistants, the Secretary of State, and heads of other federal departments and agencies.

   (2) Negotiating and concluding international agreements in areas of assigned responsibility, in accordance with DoDD 5530.3 and in coordination with the General Counsel of the Department of Defense. Diplomatic support of international negotiations will be requested through the appropriate Department of State regional bureaus or U.S. embassies.

   (3) Serving as the DoD Commissioner to the U.S.-Russian Joint Commission, in accordance with the December 11, 2013, Secretary of Defense Memorandum. Accordingly, provides necessary administrative and logistical support to the Commission.

   (4) Providing advice and assistance on past conflict personnel accounting-related matters to the International Committee of the Red Cross, other international bodies, and foreign governments, as appropriate.

k. Coordinates within DoD, among the Military Departments, the Joint Staff, and the CCMDs, for all matters pertaining to accounting for DoD personnel from past conflicts and other designated conflicts, including:

   (1) Incorporating accounting for DoD personnel unaccounted for from past conflicts and other designated conflicts into key national and DoD strategic guidance and into the policy toward all foreign governments of countries where DoD personnel are missing or unaccounted for, as appropriate.
(2) Determining past conflict personnel accounting requirements for DoD policies and strategic guidance, including monitoring and advocating for program funding requirements and resources for execution of the past conflict personnel accounting mission.

l. Coordinates on all matters concerning accounting for DoD personnel from past conflicts and other designated conflicts originating within the DoD, among the Military Departments, the Joint Staff, and the CCMDs, or originating within theaters of operations.

m. Develops, prioritizes, and monitors intelligence collection requirements and reporting task elements of the DoD Components and National Intelligence Community, as required, to collect and provide all necessary intelligence to support DoD past conflict personnel accounting responsibilities.

n. Establishes policies and procedures to ensure that files and records pertaining to past conflict personnel accounting are created and managed, pursuant to Section 1506 of Title 10, U.S.C., and DoD policy.

o. Leads the effort to develop, standardize, maintain, and fund the past conflict personnel accounting community’s electronic case files, including a single central database and case management system, pursuant to Section 1509 of Title 10, U.S.C., pertaining to all unaccounted for DoD personnel that facilitates data sharing and transparency within the past conflict personnel accounting community.

p. Establishes and maintains prioritized accounting lists for World War II, the Cold War, Korean War, Indochina War, Operation ELDORADO CANYON, Persian Gulf War, Iraq Campaign, and other conflicts designated by the Secretary of Defense.

q. Conducts national and international archival research and oral history projects; standardizes procedures for methodology and prioritization; and coordinates within the past conflict personnel accounting community to improve efficiency and prevent duplication of effort.

r. Establishes and disestablishes, operates, leads, and maintains:

   (1) Worldwide deployable investigation teams and recovery teams to search, locate, and recover remains from past conflicts and other designated conflicts.

   (2) DPAA laboratories to identify remains of unaccounted for DoD personnel from past conflicts and other designated conflicts, including additional portions of previously accounted for DoD personnel.

   (3) Expertise to conduct analysis of equipment recovered to ascertain whether there is supporting evidence for findings concerning the presence of personnel involved in ground, sea, and air combat, vehicular losses, air crashes, or similar situations from past conflicts and other designated conflicts.

s. In accordance with DoDD 5205.15E, coordinates with the AFMES and oversees the development, establishment, and maintenance of:
(1) Appropriate standards, processes, and procedures for forensic disciplines used to identify remains from past conflicts and designated conflicts.

(2) Laboratory accreditation; professional training and certification; and research development, test, and evaluation programs.

t. Establishes and leads a communication and outreach program with family members of unaccounted for DoD personnel, federal departments and agencies, members of Congress, veterans service organizations, concerned citizens, and the public concerning the DoD’s efforts to:

(1) Account for DoD personnel who are unaccounted for from past conflicts and other designated conflicts.

(2) Provide a readily available means to communicate views and recommendations to the Director, DPAA.

(3) Communicate with family members of unaccounted for DoD personnel through the appropriate Military Department Casualty Office.

u. Establishes procedures for providing information, to include copies of unclassified case files of unaccounted for DoD personnel to primary next of kin, members of the immediate family, and the previously designated person:

(1) From the Cold War, Korean War, and the Indochina War, pursuant to Section 3161 of Title 50, U.S.C., through the appropriate Military Department Casualty Office.

(2) From World War II and other designated conflicts not included in Paragraph 2.u.(1), in accordance with DoDD 5400.07.

v. Advocates within DoD the use of emerging technologies that support past conflict personnel accounting operations to locate, recover, and identify remains.

w. Establishes public-private partnerships with non-federal entities to facilitate the activities of the DPAA. Partnerships with foreign governments or foreign entities may be established only with the concurrence of the Secretary of State. Any such arrangement must be entered into pursuant to Section 1501a of Title 10, U.S.C., or any other authority otherwise available to the Secretary of Defense. The DoD’s scientific identification authority under Section 1471 of Title 10, U.S.C., is not subject to public-private partnership agreements and will not be included in such agreements.

(1) Establishes administrative requirements, including property accountability, in accordance with Parts 21-37 of Title 32, Code of Federal Regulations.

(2) Accepts voluntary services to facilitate accounting for DoD personnel from volunteers in the same manner as the Secretary of a Military Department may accept such services under Section 1588(a)(9) of Title 10, U.S.C.
(3) Enters into a cooperative agreement with, or makes a grant to, a private entity to support the activities of the DPAA, pursuant to Section 1501a of Title 10, U.S.C., and in accordance with DoDD 3210.06. Notwithstanding Section 2304(k) of Title 10, U.S.C., may enter into such cooperative agreements or grants on a sole-source basis, pursuant to Section 2304(c)(5) of Title 10, U.S.C.

(4) Allows a private entity to use, at no cost, personal property of the DoD to assist the entity in supporting the activities of the DPAA, as authorized by Section 1501a of Title 10, U.S.C.

x. Informs and coordinates with the CJCS and the Combatant Commanders (CCDRs) on past conflict personnel accounting matters in their areas of responsibility.

y. Ensures the DPAA workforce possesses the skills required to locate, recover, and identify remains from past conflicts and other designated conflicts.

z. Conducts periodic assessments of the DPAA workforce to identify manpower, personnel, and training adequacy. Manpower will be managed through the use of the Fourth Estate Manpower Tracking System, in accordance with Directive-type Memorandum 12-006.

aa. Establishes, manages, and operates the DPAA Academy to provide field investigative, field recovery, and forensic laboratory training to DPAA military, civilian, and contract personnel. The DPAA Academy may, on a non-interference basis, provide training to mortuary affairs organizations and units of the Military Departments, CCMDs, and other federal department and agencies.

ab. Provides equipment, supplies, services, and training of personnel to any foreign nation to assist DPAA with the recovery of remains from past conflicts and accounting for DoD personnel, pursuant to Section 408 of Title 10, U.S.C., as appropriate, and subject to approval by the Secretary of State. Prepares reports required under Section 408 of Title 10, U.S.C.

ac. Plans, programs, budgets, and allocates resources to implement and comply with DoDI 4001.01, considering mission requirements. Provides to the Under Secretary of Defense for Acquisition, Technology, and Logistics (USD(AT&L)) requested budgetary or resource information concerning implementation of and compliance with DoDD 5230.20.

ad. Establishes reporting requirements in accordance with DoDI 8910.01, processes data, and conducts trend analysis to determine future requirements and needed capacities.

ae. Ensures that DPAA personnel participation in support of civil law enforcement and investigative agencies will only be conducted in accordance with DoDI 3025.21 or as the Secretary of Defense directs. Any DPAA employee being requested as a witness by civil law enforcement and investigative agencies concerning recovery and identification of remains activities or any other purpose will coordinate with DPAA General Counsel.

af. Acquires logistical support, supplies, or services under acquisition-only authority or cross-servicing agreement authority, in accordance with DoDD 2010.9.
ag. Ensures that activities conducted under DPAA’s purview involving transfers of technology, articles, or services to foreign or non-DoD entities comply with U.S. export control laws and regulations and DoD policies in DoDIs 2030.08 and 2040.02.

ah. Develops policies in coordination with the Assistant Secretary of Defense for Manpower and Reserve Affairs and executes policies and programs associated with disinterment of unidentified human remains, in accordance with Directive-type Memorandum 16-003.

ai. Performs other duties as may be assigned by the Secretary of Defense or the USD(P).
SECTION 3: RELATIONSHIPS

3.1. DIRECTOR, DPAA. The Director, DPAA, in the performance of assigned responsibilities and functions:

   a. Reports directly to the USD(P).

   b. Uses existing systems, facilities, and services of the DoD and other federal departments and agencies, when possible, to avoid duplication and to achieve maximum efficiency and economy.

   c. Ensures that all past conflict personnel accounting-related communications and direction and guidance issued to the CCMDs and the Military Departments that have military operational implications are coordinated with the CJCS.

   d. As directed by the Secretary of Defense, provides emergency support to DoD Mortuary Affairs Program and the Military Departments for technical humanitarian assistance and emergency operations associated with current operations and contingencies, and provides humanitarian assistance to other federal departments and agencies.

   e. Coordinates and exchanges information with the other DoD Component heads and the OSD Principal Staff Assistants having collateral or related responsibilities and functions.

   f. Coordinates, as the supported agency in accordance with Executive Order: Defense Personnel Accounting Agency Continuity of Operations, with relevant CCMDs, Military Departments, and Federal departments and agencies regarding implementation of past conflict personnel accounting activities and projects.

   g. Coordinates and exchanges information with, and provides support to, the National Intelligence Community, other government organizations, and federal departments and agencies that have collateral equities or an interest in the past conflict personnel accounting mission provided for in Sections 1501-1513 of Title 10, U.S.C.

   h. Demonstrates DPAA’s attention to the requirements of its organizational customers, both internal and external to the DoD, consistent with the requirements of the Secretary of Defense Biennial Review of Defense Agencies and DoD Field Activities.

3.2. UNDER SECRETARY OF DEFENSE FOR PERSONNEL AND READINESS (USD(P&R)). The USD(P&R):

   a. Develops, in coordination with the USD(P) through the Director, DPAA, those mortuary affairs policies and procedures necessary to support the DoD Past Conflict Personnel Accounting Program to locate, recover, and identify remains from past conflicts and other designated conflicts.
b. Assists and provides the DPAA access to and advocacy with other federal departments and agencies involved in similar forensic medicine research and development efforts.

c. Coordinates with the USD(AT&L) on the integration and application of non-medical forensic sciences (e.g., material evidence analysis) to support the past conflict personnel accounting mission.

d. Through the Assistant Secretary of Defense for Manpower and Reserve Affairs and in coordination with the Director, DPAA, provides oversight for policies, plans, and communications for the disinterment of human remains, in accordance with Directive-type Memorandum 16-003.

3.3. **USD(AT&L).** The USD(AT&L) coordinates with and provides the DPAA access to and advocacy with interagency components involved in similar forensic research, development, test, and evaluation efforts; coordinates efforts related to forensic medicine disciplines with the USD(P&R).

3.4. **USD(C)/CFO.** The USD(C)/CFO provides guidance to the DPAA and other members of the past conflict accounting community to establish and maintain the appropriate budget lines and establishes the necessary DoD policies and procedures for the appropriate budget lines.

3.5. **UNDER SECRETARY OF DEFENSE FOR INTELLIGENCE.** The Under Secretary of Defense for Intelligence:

   a. Establishes policy and procedures pertaining to intelligence support to past conflict personnel accounting.

   b. In coordination with the DPAA and USD(P), provides intelligence and intelligence-related support to the DPAA.

3.6. **DoD COMPONENT HEADS.** The DoD Component heads:

   a. Support DPAA within their respective fields of responsibility in the execution of DPAA’s mission, capabilities, and functions, in accordance with applicable DoD issuances. This includes technical intelligence, operational support such as contracting and logistics, and the assignment or detail of personnel as requested by the Director, DPAA, through appropriate channels.

   b. Coordinate with the Director, DPAA, on past conflict personnel accounting plans and activities, and other matters relating to the responsibilities and functions of the DPAA as described in this issuance.

   c. Coordinate with the Director, DPAA, on all programs and activities that relate to or affect the DPAA mission.
3.7. SECRETARIES OF THE MILITARY DEPARTMENTS. In addition to the responsibilities in Paragraph 3.6, the Secretaries of the Military Departments:

   a. Enter into such inter-Service support and servicing agreements with the Director, DPAA, to provide facilities, physical security, maintenance, logistics, safety, and administrative support, as required, for effective operation of the DoD Past Conflict Personnel Accounting Program as agreed to by the Director, DPAA, and the cognizant DoD Component, in accordance with DoDI 4000.19.

   b. Provide installation support consistent with DoDI 4001.01 and the facilities, goods, and services agreed to in inter-Service support and servicing agreements.

3.8. CJCS. In addition to the responsibilities in Paragraph 3.6, the CJCS will ensure that the Joint Chiefs of Staff instructions and communications to the CCDRs or the Secretaries of the Military Departments that pertain to past conflict personnel accounting are coordinated with the Director, DPAA. The CJCS is authorized to communicate directly with the Director, DPAA, and may task the Director, DPAA, to the extent these tasks have been coordinated with and approved by the USD(P).

3.9. CCDRS. In addition to the responsibilities in Paragraph 3.6, and pursuant to Section 1509 of Title 10, U.S.C., and Executive Order: Defense Personnel Accounting Agency Continuity of Operations, the CCDRs will support the DPAA mission.
SECTION 4: AUTHORITIES

The Director, DPAA, is authorized to:

a. Communicate directly with DoD Component heads, as necessary, in carrying out assigned responsibilities and functions, including the transmission of requests for advice and assistance. Communications with the Military Departments will be transmitted through the Secretaries of the Military Departments or as otherwise provided in law or as directed by the Secretary of Defense in other DoD issuances. Communications to the CCDRs will be in accordance with DoDD 5100.01.

b. Obtain reports and information, in accordance with DoDI 8910.01, as necessary, to carry out assigned responsibilities and functions.

c. Communicate with other government officials, members of the public, and representatives of foreign governments, as appropriate, to carry out assigned responsibilities and functions. Communications with representatives of the legislative branch will be conducted through the Office of the Assistant Secretary of Defense for Legislative Affairs, except for communications with defense appropriations committees, which will be coordinated through the USD(C)/CFO.

d. Enter into agreements with the Military Departments or other USG entities as required for the effective performance of the DoD Past Conflict Personnel Accounting Program.

e. Exercise the powers vested in the Secretary of Defense by Sections 301, 302(b), 3101, and 5107 of Title 5, U.S.C., and Chapter 83 of Title 10, U.S.C., on the employment, direction, and general administration of DPAA civilian personnel.

f. Fix rates of pay of wage-rate employees exempted from the Classification Act of 1949 by Section 5102 of Title 5, U.S.C., on the basis of rates established under the federal wage system. In fixing such rates, the Director, DPAA, must follow the wage schedule established by the DoD wage fixing authority.

g. Administer oaths of office to those entering the DoD or any other oath required by law in connection with employment therein, in accordance with Section 2903 of Title 5, U.S.C., and designate in writing, as necessary, officers and employees of DPAA to perform this function.

h. Establish a DPAA incentive awards board and pay cash awards to and incur necessary expenses for the honorary recognition of civilian employees of the USG whose suggestions, inventions, superior accomplishments, or other personal efforts, including special acts or services, benefit or affect DPAA, in accordance with Section 4503 of Title 5, U.S.C., applicable Office of Personnel Management regulations, and Volume 451 of DoDI 1400.25.

i. Maintain an official seal and attest to the authenticity of official records under that seal.

j. Use advisory committees and employ temporary or intermittent experts or consultants, as approved by the Secretary of Defense or the Deputy Chief Management Officer, for the performance of DPAA functions, consistent with Sections 173 and 174 of Title 10, U.S.C.;
Section 3109 of Title 5, U.S.C.; Section 2 of the Appendix to Title 5, U.S.C.; and DoDIs 5105.04 and 5105.18.

k. In accordance with Executive Order 10450, Executive Order 12968, and DoDI 5200.02, as appropriate:

(1) Designate any position in DPAA as a sensitive position.

(2) Authorize, in exceptional circumstances where official functions must be performed before completion of a personnel security investigation and adjudication process, temporary access to a sensitive position in DPAA for a limited period to individuals for whom an appropriate investigation is underway.

(3) Initiate personnel security inquiries and, if necessary in the interest of national security, suspend a security clearance for personnel assigned or detailed to, or employed by, DPAA. Any actions, pursuant to this paragraph, must be taken in accordance with procedures in DoD 5200.2-R.

l. Authorize and approve:

(1) Temporary duty travel for military and civilian personnel assigned or detailed to DPAA, in accordance with the Joint Travel Regulations.

(2) Invitational travel to non-DoD personnel whose consultative, advisory, or other highly specialized technical services are required in a capacity that is directly related to or in connection with DPAA activities, in accordance with Joint Travel Regulations.

(3) Overtime work for DPAA civilian personnel, in accordance with Section 5542 of Title 5, U.S.C., and Parts 550 and 551 of Title 5, Code of Federal Regulations.

m. Approve the expenditure of funds available for travel by civilian or military personnel assigned or detailed to DPAA for expenses incident to attendance at meetings of technical, scientific, professional, or other similar organizations in such instances when the approval of the Secretary of Defense is required by Section 455 of Title 44, U.S.C., and Sections 4110 and 4111 of Title 5, U.S.C.

n. Direct, administer, and provide specified assistance of a value not to exceed $1 million in any fiscal year to any foreign nation, upon approval by the Secretary of State, to assist the DoD with recovery of and accounting for DoD personnel from past conflicts, and provide an annual report to Congress, pursuant to Section 408 of Title 10, U.S.C.

o. Establish implementing regulations, and policies and procedures, pursuant to Section 1501a of Title 10, U.S.C., concerning public-private partnerships, acceptance of voluntary personal services, and cooperative agreements and grants to support the DoD Past Conflict Accounting Program.

p. Develop, establish, and maintain an active and continuing records management program, pursuant to Section 3102 of Title 44, U.S.C., and DoDI 5015.02.
q. Use the government-wide purchase card for making appropriate purchases of material and services, other than personal services, for DPAA, when it is determined more advantageous and consistent with the best interests of the USG.

r. Authorize the publication of advertisements, notices, or proposals in newspapers, magazines, or other public periodicals, as required for the effective administration and operation of DPAA, in accordance with Section 3702 of Title 44, U.S.C.

s. Establish and maintain, for the functions assigned, an appropriate publications system for the promulgation of agency regulations, instructions, and reference documents, and changes thereto, similar to the policies and procedures prescribed in DoDI 5025.01.

t. Enter into inter-departmental and intra-governmental support agreements, as the receiver or the supplier, with the other DoD Components, the non-DoD federal government departments and agencies, and State and local government agencies, as required for effective performance of DPAA responsibilities and functions, pursuant to Section 1535 of Title 31, U.S.C., and in accordance with DoDI 4000.19.

u. Enter into and administer contracts and public-private partnership agreements, directly or through a Military Department, a DoD contract administration services component, or other federal department or agency, as appropriate, for supplies, equipment, and services required to accomplish the mission of DPAA. To the extent that any law or Executive order specifically limits the exercise of such authority to persons at the Secretarial level of a Military Department, such authority must be exercised by the appropriate Under Secretary or Assistant Secretary of Defense.

v. Establish and maintain appropriate property accounts for DPAA and appoint boards of survey, approve reports of survey, relieve personal liability, and drop accountability for DPAA property contained in the authorized property accounts that has been lost, damaged, stolen, destroyed, or otherwise rendered unserviceable, in accordance with applicable laws and regulations.

w. Issue the necessary security regulations for the protection of property or places under his or her jurisdiction, in accordance with DoDI 5200.08.

x. Lease property under the control of DPAA, under terms that will promote the national defense or that are in the public interest, pursuant to Section 2667 of Title 10, U.S.C.

y. Redelegate these authorities, as appropriate, in writing, except as otherwise specifically indicated in this issuance or as otherwise provided by law or regulation.
**GLOSSARY**

**G.1. ACRONYMS.**

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<th>Acronym</th>
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<tbody>
<tr>
<td>AFMES</td>
<td>Armed Forces Medical Examiner System</td>
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<td>CCDR</td>
<td>Combatant Commander</td>
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<td>CCMD</td>
<td>Combatant Command</td>
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<td>CJCS</td>
<td>Chairman of the Joint Chiefs of Staff</td>
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<td>Under Secretary of Defense(Comptroller)/Chief Financial Officer, Department of Defense</td>
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<td>U.S. Government</td>
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**G.2. DEFINITIONS.** Unless otherwise noted, these terms and their definitions are for the purpose of this issuance.

**account for, accounted for, or accounting for.** With respect to a person reported in a missing status means that:

The person is returned to the United States alive; or

The remains of the person are recovered to the extent practicable and, if not identifiable through visual means as those of the missing person, are identified as those of the missing person by a practitioner of an appropriate forensic science; or

Credible evidence exists to support another determination of the person’s status (e.g., deserter); or

A person is accounted for when remains, regardless of quantity, are individually identified or the person is included in a known group remains determination. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.

**archival research.** Consists of visits, whether in person or electronically, to document and material evidence repositories to locate information on U.S. losses. Sources of such information may include official State and private museums, libraries, archives, universities, and collections of private researchers. Activities involve interaction with repository personnel and independent
researchers. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.

**cooperative agreement.** Defined in Section 6305 of Title 31, U.S.C.

**designated conflict.** A conflict designated by the Secretary of Defense, pursuant to Section 1501 of Title 10, U.S.C., to be included in the Past Conflict Personnel Accounting Program established by Section 1509 of Title 10, U.S.C.

**DPAA laboratory.** A laboratory assigned to DPAA that provides forensic science analysis to support the identification of remains of unaccounted for DoD personnel from past conflicts or designated conflicts. These laboratories are: DPAA Center for Excellence, DPAA-Offutt, and Life Sciences Equipment Laboratory.

**forensic medicine disciplines.** Forensic disciplines supporting the DoD’s medical missions: forensic pathology, forensic anthropology, forensic odontology, DNA sciences, forensic toxicology, and mortality surveillance.

**grant.** Defined in Section 6304 of Title 31, U.S.C.

**non-federal entities.** Defined in DoD 5500.07-R.

**past conflicts and other designated conflicts.**

- World War II beginning December 7, 1941, and ending on December 31, 1946.
- Cold War beginning September 2, 1945, and ending on August 21, 1991.
- Indochina War, beginning July 8, 1959, and ending on May 15, 1975 (also known as the Vietnam War and the War in Southeast Asia).
- Operation ELDORADO CANYON, April 15, 1986.
- Iraq Campaign, beginning March 18, 2003, and ending on December 31, 2011.
- Any other conflict designated by the Secretary of Defense, pursuant to Section 1509 of Title 10, U.S.C.

**past conflict personnel accounting.** The sum of military, civil, and diplomatic efforts to locate, recover, and identify remains of unaccounted for DoD personnel in a theater of operation or as a result of a hostile act. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.

**past conflict personnel accounting community.** Consists of those elements of the DoD components with a mission to account for DoD personnel from past conflicts and other
designated conflicts, e.g., DPAA, the casualty offices and mortuary offices of the Military Departments, the AFMES, and CCMD subordinate activities.

**previously designated person.** The person named by DoD personnel, pursuant to Section 655 of Title 10, U.S.C., to be notified and apprised of their status should they be reported in a missing status.

**unaccounted for.** An inclusive personnel accounting term applicable to DoD personnel within a combatant theater for which a campaign or service medal is authorized, or a military operation for which hostile fire or danger pay is authorized, or a member of a flight crew lost during a Cold War reconnaissance mission, including enroute to and from, whose casualty status is:

- “Missing” (all categories) and who has not returned alive to USG control; or
- “Deceased” and whose remains are not recovered or transferred to USG control; or
- Changed from “Missing” (all categories) to “Deceased,” subsequent to an administrative determination, pursuant to the applicable laws and regulations at the time, and whose remains were not recovered or transferred to USG control. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.

**unaccounted for DoD personnel.** Consist of U.S. military personnel, DoD civilian employees, DoD contractors, and other persons as directed by the Secretary of Defense from World War II, the Cold War, Korean War, Indochina War, and Persian Gulf War, and other conflicts designated by the Secretary of Defense. Includes both hostile and non-hostile casualties within a combatant theater, but excludes personnel whose duty status is absent without leave or a deserter and have not returned to USG control, or who are subsequently dropped from the rolls. Inclusion on a list of unaccounted for personnel, for the purposes of Sections 1501-1513 of Title 10, U.S.C., is not a determination that a person is either alive or dead. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.

**voluntary services.** Services provided by a volunteer without any entitlement to, nor expectation of, present or future salary, wages, or other benefits. Those provided under the provisions of Section 1588(a)(9) of Title 10, U.S.C., which specifically authorizes the Secretary concerned to accept voluntary services from an individual to facilitate accounting for missing personnel, and are distinguished from the broader “gratuitous services” that are voluntary services from an individual that may be accepted by the government under the provisions of Section 1342 of Title 31, U.S.C. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.

**volunteer.** An individual who donates his or her services to the DoD Components, pursuant to Section 1588 of Title 10, U.S.C. This term and its definition are proposed for inclusion in the next edition of Joint Publication 1-02.
REFERENCES

Code of Federal Regulations, Title 5
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DoD Instruction 2040.02, “International Transfer of Technology, Articles, and Services,” March 27, 2014
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Joint Travel Regulations, “Uniformed Service Members and DoD Civilian Employees,” current edition
United States Code, Title 5
United States Code, Title 10
United States Code, Title 31
United States Code, Title 44
United States Code, Title 50